# Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

Issued under P.A. 2 of 1968, as amended and P.A. 71 of 1919, as amended.										
Local Unit of Government Type						Local Unit Na	neCity of Pontiac R	etiree	County	
	☐County ☐City ☐Twp ☐Village			Other						
Fisc	Fiscal Year End Opinion Date		Opinion Date			Date Audit Report Submitt	ed to State			
We a	affirm	that								
We a	are ce	ertifie	d public ac	countants	licensed to pr	actice in M	lichigan.			
	We further affirm the following material, "no" responses have been disclosed in the financial statements, including the notes, or in the									
Management Letter (report of comments and recommendations).										
	YES	9	Check each applicable box below. (See instructions for further detail.)							
1.					nent units/funds es to the financ				ancial state	ments and/or disclosed in the
2.								unit's unreserved fund bab budget for expenditures.	ances/unres	stricted net assets
3.			The local	unit is in c	compliance with	n the Unifo	rm Chart of	Accounts issued by the D	epartment o	f Treasury.
4.			The local	unit has a	dopted a budg	et for all re	equired funds	i.		
5.	П	П	A public h	earing on	the budget wa	s held in a	ccordance w	rith State statute.		
6.			The local	unit has n	-	Municipal	Finance Act,	an order issued under th	e Emergeno	cy Municipal Loan Act, or
7.		П	•		•			revenues that were collec	ted for anoth	ner taxing unit
8.					•		_			.o. taxg a.m.
9.			The local unit only holds deposits/investments that comply with statutory requirements.  The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for</i>							
10.			Audits of Local Units of Government in Michigan, as revised (see Appendix H of Bulletin).  There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit							
			that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.							
11.			The local unit is free of repeated comments from previous years.							
12.			The audit	opinion is	UNQUALIFIE	D.				
13.	3.  The local unit has complied with GASB 34 or GASB 34 as modified by MCGAA Statement #7 and other generally accepted accounting principles (GAAP).						and other generally			
14.			The board	d or counc	il approves all	invoices p	rior to payme	ent as required by charter	or statute.	
15.			To our kn	owledge, l	bank reconcilia	tions that	were reviewe	ed were performed timely.		
If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.										
				-	statement is o		1			
we	nave	e end	losed the	tollowing	<b>]</b> :	Enclosed	Not Require	ed (enter a brief justification)		
Financial Statements										
The letter of Comments and Recommendations					mmendations					
Other (Describe)										
Cert	ified P	ublic A	ccountant (Fi	rm Name)				Telephone Number		
Street Address								City	State	Zip
Auth	orizino	g CPA	Signature	Beer B		Pri	nted Name		License Nu	umber

Financial Report

December 31, 2006

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#### Plante & Moran, PLLC



27400 Northwestern Highway P.O. Box 307 Southfield, MI 48037-0307 Tel: 248.352.2500 Fax: 248.352.0018 plantemoran.com

#### Independent Auditor's Report

To the Board of Trustees

City of Pontiac Police and Fire Retiree Prefunded

Group Health and Insurance Trust

We have audited the accompanying statement of trust net assets of the City of Pontiac Police and Fire Retiree Prefunded Group Health and Insurance Trust (a component unit of the City of Pontiac, Michigan) as of December 31, 2006 and the related statement of changes in trust net assets for the year then ended. These financial statements are the responsibility of the board of trustees of the City of Pontiac Police and Fire Retiree Prefunded Group Health and Insurance Trust. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the City of Pontiac Police and Fire Retiree Prefunded Group Health and Insurance Trust as of December 31, 2006 and the results of its operations for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis (identified in the table of contents) is not a required part of the basic financial statements but is supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.

Plante & Moran, PLLC



## **Management's Discussion and Analysis**

## **Using this Annual Report**

This annual report consists of two parts: (I) management's discussion and analysis (this section) and (2) the basic financial statements. The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

#### **Condensed Financial Information**

The table below compares key financial information in a condensed format between the current year and the prior year:

	Fiscal Year Ended				
	Decemb			per 3 I	
	2006		2005		
Total assets	\$	30,987,445	\$	24,450,837	
Total liabilities		1,519,785		672,243	
Net trust assets	<u>\$</u>	29,467,660	\$	23,778,594	
Net investment gain	\$	4,477,228	\$	2,112,507	
Contributions - Employer		2,799,008		3,258,180	
Retiree health benefits paid		1,566,696		1,466,072	
Contributions in excess of benefits paid		1,232,312		1,792,108	
Ratio of contributions to benefits paid		178.7%		222.2%	
General and administrative expenses		20,474	_	24,972	
Net increase in trust net assets	\$	5,689,066	<u>\$</u>	3,879,643	

## **Management's Discussion and Analysis (Continued)**

### **Overall Fund Structure and Objectives**

The City of Pontiac Police and Fire Retiree Prefunded Group Health and Insurance Trust (the "Trust") exists to pay health care benefits to members retiring on or after August 22, 1996. Benefits currently being paid are significantly less than contributions currently being received. The excess of contributions over benefits paid will allow for additional funding to increase investment income to a level where the Trust will generate adequate earnings to pay future benefits. The public capital markets represent the primary source of investments.

### **Asset Allocation**

The Trust has established asset allocation policies, which are expected to deliver more than enough investment income over a very long period of time to satisfy the obligations to pay the benefits promised to the members of the Trust. The following is a summary of the asset allocation as of December 31, 2006:

Domestic equities	65%
International equities	15%
Domestic fixed income	20%

### **Investment Results**

In 2006, the stock market remained attractive relative to the bond market as the S&P 500 earnings yield outpaced the 30-year Treasury yield. The bond market was up modestly as the Fed kept interest rates steady toward the end of the year. The domestic equity market grew from last year. The S&P 500 ended the year up 15.8 percent. The fixed income market, measured by the Lehman Aggregate Index, returned 4.6 percent for the year. The international index, MSCI EAFE, was up 10.4 percent for the quarter and 26.3 percent for the year. The total fund returned 17.56 percent for the year.

The City of Pontiac Police and Fire Retiree Prefunded Group Health and Insurance Trust's total fund return must always be considered in a longer-term context. The asset allocation of each fund is built upon the foundation that the obligations of the Trust to pay the benefits promised to members and retirees are very long-term obligations. Accordingly, the board of trustees must make investment decisions that it believes will be the most beneficial to the Trust over many years, not just one or two years.

## Statement of Trust Net Assets December 31, 2006

Assets - Investments at fair value - Money market and mutual funds (Note 2)	\$ 30,987,445
Liabilities	
Due to City of Pontiac	1,468,098
Due to City of Pontiac Police and Fire Retirement System	50,362
Accounts payable	 1,325
Total liabilities	 1,519,785
Trust Net Assets	\$ 29,467,660

## Statement of Changes in Trust Net Assets Year Ended December 31, 2006

Additions	
Investment income:	
Interest and dividend income	\$ 568,885
Net appreciation in fair value of investments	3,923,343
Investment advisor fees	(15,000)
Net investment gain	4,477,228
Contributions - Employer	2,799,008
Total additions	7,276,236
Deductions	
Retirees' health benefits	1,566,696
Other expenses	20,474
Total deductions	1,587,170
Net Increase in Trust Net Assets	5,689,066
Trust Net Assets - January 1, 2006	23,778,594
Trust Net Assets - December 31, 2006	\$ 29,467,660

# Notes to Financial Statements December 31, 2006

## **Note I - Summary of Significant Accounting Policies**

The City of Pontiac (the "City") has established an irrevocable prefunded group health and insurance trust fund for health, optical, dental, and life insurance benefits for retirees who are members of the Police and Fire Retirement System of the City of Pontiac and who retired on or after August 22, 1996. The City of Pontiac Police and Fire Retiree Prefunded Group Health and Insurance Trust (the "Trust") was created as an Internal Revenue Code 501(c)(9) Trust (VEBA). The Police and Fire Retirement System (the "Retirement System") performs the Trust's accounting function.

**Reporting Entity** - The Trust is a component unit of the City of Pontiac, Michigan. The Trust does not hold securities of or loans to the Retirement System.

**Basis of Accounting** - The City of Pontiac Police and Fire Retiree Prefunded Group Health and Insurance Trust's financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Insurance costs are recognized when due and payable in accordance with the terms of the Trust.

**Investments** - Investments are reported at fair value. Money market funds and mutual fund investments are valued at net asset value. Dividend income is recorded on the ex-dividend date. Income from other investments is recorded as earned on an accrual basis. In accordance with the policy of stating investments at fair value, net unrealized appreciation or depreciation for the year is reflected in the statement of changes in trust net assets.

**Federal Income Taxes** - The Trust is exempt from income tax under Section 501(a).

# Notes to Financial Statements December 31, 2006

#### **Note 2 - Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The retiree health care fund is also authorized by Michigan Public Act 314 of 1965, as amended, to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, debt or equity of certain small businesses, certain state and local government obligations, and certain other specified investment vehicles.

The Trust has designated one bank for the deposit of its funds. The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in mutual or commingled funds, but not the remainder of state statutory authority as listed above. The Trust's deposits and investment policies are in accordance with statutory authority.

The Trust's cash and investments are subject to several types of risk, which are examined in more detail below:

#### **Interest Rate Risk**

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Trust's investment policy does not restrict investment maturities. At year end, the average maturities of investments are as follows:

		Weighted Average		
Investment	Fair Value	Maturity		
Mutual fund	\$ 5,318,594	6.2 years		

# Notes to Financial Statements December 31, 2006

## **Note 2 - Investments (Continued)**

#### **Credit Risk**

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The Trust has no investment policy that would further limit its investment choices. As of year end, the credit quality ratings of debt securities (other than the U.S. government) are as follows:

				Rating	
Investment	Fair Value		Rating	Organization	
Mutual fund	\$	3,462,405	AAA	S&P	
Mutual fund		148,921	AA	S&P	
Mutual fund		393,576	Α	S&P	
Mutual fund		781,833	BBB	S&P	
Mutual fund		441,443	ВВ	S&P	
Mutual fund		90,416	Not rated	N/A	

#### **Note 3 - Trust Contribution Information**

The Trust is funded by employer contributions. The trustees voted to implement a contribution rate of 20.79 percent of police and fire wages beginning July 1, 2005 and continued to fund at this level through June 30, 2006. As of December 31, 2004, an updated actuarial valuation was performed which recommended an employer contribution of 20.30 percent of police and fire wages. The City funded at this rate beginning July 1, 2006 through December 31, 2006.

## **Note 4 - Trustees**

Two trustees of the City of Pontiac Police and Fire Retiree Prefunded Group Health and Insurance Trust as of December 31, 2006 were elected by the membership, two sit by virtue of their position, and one is appointed by the other trustees.

## Notes to Financial Statements December 31, 2006

## Note 5 - Upcoming Reporting Change

The Governmental Accounting Standards Board has recently released Statement No. 43, Financial Reporting for Postemployment Benefits. The new pronouncement provides guidance for postemployment benefit plans in reporting the funding status of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will require disclosure of the actuarial accrued liability and the value of assets in the plan that are used to offset that liability. The new pronouncement is effective for the year ending December 31, 2007.





Surte 400 1000 Oakbrook Drive Ann Arbor, MI 48104 Tel: 734.665.9494 Fax: 734.665.0664 plantemoran.com

June 12, 2007

To Mr. Charlie Harrison III, Chairman (GERS)
To Mr. Craig Storum, Chairman (PFRS)
To Mr. Ray Cochran, Chairman (General VEBA)
To Mr. Brian Lee, Chairman (Police and Fire VEBA)
To the City of Pontiac Retirement Board's
General Employees Retirement System
and Police and Fire Retirement System
47450 Woodward Ave
Pontiac, MI 48342

Dear Mr. Harrison, Mr. Storum, Mr. Cochran, and Mr. Lee:

We recently completed the audits of the General Employees Retirement System and the Police and Fire Retirement System (the "Systems"), as well as the related VEBAs, for the year ended December 31, 2006. We continue to be impressed with the organized and thorough manner in which Deborah Munson prepared for the audit. Her assistance in preparing the necessary schedules was greatly appreciated. As a result of the audit, we offer the following comments and recommendations for your consideration:

#### Retiree Health Care Benefits

The Governmental Accounting Standards Board has released Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" post employment benefits (other than pensions). The intent of the new rules is to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid.

The new pronouncement will require the City to obtain a valuation of the obligation to provide retiree health care benefits, including an amortization of the past service cost over a period of up to 30 years. The valuation must include an annual recommended contribution (ARC). While the ARC does not need to be funded each year, any underfunding must be reported as a liability on the government-wide statement of net assets of the City.

The GASB statement has provided substantial incentive to fund the obligation in accordance with the annual recommended contribution. In addition to the normal fairness issue of paying for a service as you use it, the GASB has directed that lower rates of return be used for evaluating the annual recommended contribution in situations where the recommended contribution is not being funded. This will significantly increase the calculation of the following year's contribution. As a result, funding the contribution on a current basis should reduce the long-run cost. The accounting change will become effective for the City for the year ended June 30, 2009. GASB Statement Number 43, Financial Reporting for Post employment Benefit Plans Other Than Pension Plans, is related to the VEBA plans themselves and will be effective for the year ending December 31, 2007. This statement impacts the reporting and disclosures made by the plan.

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The City has established the two VEBAs to begin to pre-fund this liability. It is our understanding that the General VEBA was established to cover all current and retired general employees, other than hospital employees. However, the Police and Fire VEBA only covers persons retiring after August 22, 1996. As a result, there are significant numbers of employees (approximately 250) that are not currently being pre-funded through a VEBA.

## **Document Storage**

As mentioned in the past, the Systems are responsible for keeping many important documents and records that often cannot be recreated (i.e., board minutes, member files, financial records, etc.). Given the very limited space allocated to the Systems' offices, it is difficult to provide adequate storage. It is imperative that the Systems maintain storage space that is not only well organized, but is also secure and fireproof. We recommend that the Systems review their current operating space and document storage facilities in an effort to improve conditions in order to ensure the safety of the related records. As a result of the current method of record keepings, during expenditure testing, there was a check copy that could not be located on the premises.

In the past, we have suggested looking into document imaging and understand the Systems have begun to research various options as they relate to different imaging systems. Document imaging would mitigate the need to retain paper files for extended periods. Documents would instead be scanned to create an electronic backup. Document imaging, while not necessarily a new technology, is being used increasingly as a means to provide a safe and effective back-up solution while maximizing space limitations.

We also continue to suggest that the Systems should consider various aspects of disaster recovery. If there were a fire or other catastrophe and the paper records and/or computer system were destroyed, the Systems should have a disaster recovery plan in place.

#### **Bank Reconciliation Process**

During our review of the bank reconciliation process, it was noted that one individual prepares the bank reconciliations with no documented review process by a separate individual. We recommend that the Systems' have an individual review the bank reconciliations after preparation, and document this review by signing and dating the reconciliations to enhance the controls in this area.



We would like to thank the Systems' staff for the excellent cooperation extended to us during the audit. We look forward to discussing our comments and recommendations with you. If you have any questions or require assistance in the implementation of our recommendations, please call us at your convenience.

Very truly yours,

PLANTE & MORAN, PLLC

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